



# CHAIRMAN OF THE JOINT CHIEFS OF STAFF NOTICE

J-3  
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CJCS Notice 3122  
23 May 1997

## INTERIM CHANGE TO JOINT PUB 5-03.1

Reference(s): Joint Pub 5-03.1, "Joint Operation Planning and Execution System Vol I (Planning Policies and Procedures)",  
4 August 1993

1. Purpose. Publish interim change to Joint Pub 5-03.1 to ensure Force Protection/Combating Terrorism (FP/CbT) issues are clearly addressed in crisis action planning policies, procedures and documents.
2. Cancellation. None.
3. Applicability. This notice applies to the commanders of combatant commands, subunified commands, joint task forces, and their subordinate component commands. It may also be applied when significant forces of one Service are attached to forces of another Service or when significant forces of one Service support forces of another Service.
4. Policy. Force Protection/Combating Terrorism must be addressed during all phases of deliberate and crisis action planning. All aspects of Force Protection/Combating Terrorism must be considered and threats minimized to ensure maximum operational success.
5. Responsibilities. None.
6. Procedures. See Enclosure.

8. Effective Date. This notice is effective upon receipt. This notice will be canceled upon publication of CJCSM 3122.01.

/Signature/  
DENNIS C. BLAIR  
Vice Admiral, U.S. Navy

Enclosure(s):

A. Interim Change to Joint Pub 5-03-1, "Force Protection/Combating Terrorism Guidance."

# DISTRIBUTION

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ENCLOSURE A

FORCE PROTECTION/COMBATING TERRORISM MODIFICATION  
TO JOINT PUB 5-03.1

1. This change to Joint Pub 5-03.1 is in effect upon receipt and will be reflected in CJCSM 3122.01. This change is designed to ensure that all phases of deliberate and crisis action planning consider and implement essential Force Protection/Combating Terrorism measures.
2. Effective changes:
  - a. Page II-7, paragraph 8.a.(1). "This function addresses procedures for describing threats to national security, (to include the terrorist threat), monitoring the international political and military environment so threats to national security..."
  - b. Page II-10, paragraph 8.a.(4) . After last sentence insert the following: "Force Protection issues must also be addressed, in particular the terrorist THREAT LEVEL and terrorist threat in the theater of operations to personnel, facilities, and resources. Appropriate THREAT condition must be evaluated and initiated to provide maximum protection for personnel, facilities, and resources. Both the supported commander and supporting commanders must ensure that deploying forces receive thorough briefings concerning the threat and personnel protection requirements prior to and upon arrival in the theater of operations."
  - c. Page III-2, paragraph 2.c. After second sentence insert the following: "Force Protection/Combating Terrorism threat issues must be considered, and where applicable, thoroughly addressed in CINCs' functional plans."
  - d. Page III-7, paragraph 7.b.(2) (a). "...political and psychological considerations, tentative COAs, force protection/terrorist threat guidance, and a planning schedule."
  - e. Page III-9, paragraph 7.b.(3). "...personnel, intelligence, operations (including OPSEC, and force protection/terrorist threat, and military deception), logistics, and C4 systems."
  - f. Page V-7, paragraph 8.a.(1). "...the forces readily available, major constraints to possible force employment to include terrorist

threat considerations and force protection requirements, and actions being taken, if any, within the existing ROE.”..

g. Page A-1-1, paragraph 2. f. Add new paragraph f. “Review Force Protection/terrorist threat situation and requirements. Provide guidance or assistance as necessary to supported and supporting commanders.”

h. Page A-2-2, paragraph 2.o. Add new paragraph 2.o. “Review threat to deploying and in-theater personnel from potential terrorist elements. Coordinate appropriate terrorist intelligence requirements.” Re-letter remaining paragraphs.

i. Page A-2-2, paragraph 3.e. Add new paragraph 3.e. “Review force protection/combating terrorism training measures for deploying forces. Address threat awareness training upon arrival in theater.” Re-letter remaining paragraphs.

j. Page A-2-3, paragraph 5.d. “Review force protection/combating terrorism training measures for deploying forces. Address threat awareness training upon arrival in theater.” Add new paragraph 5.d.

k. Page A-3-1, paragraph 2.a.(3). “...port clearances, existing ROE, force protection/terrorist threat, public affairs considerations).”

l. Page A-3-4, paragraph 3.m. Add new paragraph 3.m. “Provide force protection/terrorist threat guidance, including predeployment training requirements.”

m. Page A-3-5, paragraph 6.d. Add new paragraph 3.d. “Provide force protection/terrorist threat guidance to include predeployment training requirements.”

n. Page C-2, paragraph 5.b. “...such as changes to the ROE, force protection/combating terrorism considerations, or any specific direction from the NCA, . . . .”

o. Page C-3, paragraph 5.c.(4)(e). “Add new paragraph 5.c.(4)(e). “Force Protection/Combating Terrorism Guidance

1. Evaluate potential for terrorist attack both from terrorist organizations supporting the threat and those not supporting the threat but seeking to take advantage of the situation.

2. Review force protection plans and determine measures to be implemented.

3. Review pre-deployment and theater terrorist training requirements with respect to current threat.

4. Summarize the scope of force protection/combating terrorism operations, methods and resources to be employed.”

Re-letter remaining paragraphs.

p. Page C-5, paragraph 5.c.(4)(g)8. Add new paragraph 5.c.(4)(g)8. “Discuss threat level and training requirements for deploying personnel for supporting commanders and supported commander.” Re-number remaining paragraphs.

q. Page C-1-6 paragraph 8. Add new paragraph 8.

“Force Protection/Combating Terrorism Guidance

A. Implement force protection measures appropriate to anticipated terrorist threat.

B. Evaluate deployment of forces and each COA for the impact of terrorist organizations supporting threat and those not directly supporting the threat but seeking to take advantage of the situation.

C. Determine pre-deployment and theater force protection training requirements.”

Re-letter remaining paragraphs.

r. Page C-1-7 paragraph 10 H. Add new paragraph 10 H. “Force Protection/Combating Terrorism: The threat level in Country X is (specify CINC’s terrorism threat level). Supporting CINC/Service ensure deploying forces are aware of threat levels set by (supported CINC) throughout (supported CINC’s) AOR. Supporting CINCs and/or Services will ensure forces complete (supported CINC’s) required predeployment training, to include antiterrorism awareness training. (Supported CINC) will ensure deployed forces receive appropriate level terrorist awareness training upon arrival, and, as required, throughout the length of deployment in AOR.”

Re-letter remaining paragraphs.

s. Page D-3 paragraph 5.c.(2)(c) Add new paragraph 5.c.(2)(c) “Terrorist Threat. Describe potential terrorist threat capabilities including force protection requirements (prior, during, and after mission) that can affect the accomplishment of the mission.” Re-letter remaining paragraphs.

t. Page E-3, paragraph 5.c.(4)(e). “Add new paragraph 5.c.(4)(e). “Force Protection Guidance/Combating Terrorism

1. Evaluate potential for terrorist attack both from terrorist organizations supporting the threat and those not directly supporting the threat but seeking to take advantage of the situation.

2. Review force protection plans and determine measures to be implemented.

3. Review pre-deployment and theater terrorist training requirements with respect to current threat.

4. Summarize the scope of force protection/combating terrorism operations, methods and resources to be employed.”

Re-letter remaining paragraphs.

u. Page E-1-5 paragraph 11. Add new paragraph 11.

“Force Protection Guidance/Combating Terrorism

A. Implement force protection measures appropriate to anticipated terrorist threat.

B. Evaluate deployment of forces and each COA for the impact of terrorist organizations supporting threat and those not directly supporting the threat but seeking to take advantage of the situation.

C. Determine pre-deployment and theater force protection training requirements.”

Re-letter remaining paragraphs.

Page F-2 paragraph 5.b.(4)(f). Add new paragraph 5.b.(4)(f). “Force Protection Guidance/Combating Terrorism. When No WARNING or



PLANNING ORDER has been issued, provide guidance as shown in Annex C, subparagraph 5.c.(4)(e)". Re-letter remaining paragraphs.

w. Page F-3 paragraph 5.b.(4)(i)(6). "Operational constraints, including any special ROE and force protection/terrorist threat issues for this specific operation."

x. Page F-1-4 paragraph 8. Add new paragraph 8. "Force Protection Guidance/Combating Terrorism "See CJCS Warning or Planning Order." Re-number remaining paragraphs.

y. Page F-1-4 paragraph 10.F. Add new paragraph 10. F. "Consideration will be given to force protection and terrorist threat in theater of operations and appropriate briefings and actions taken to minimize potential threat to personnel." Re-letter remaining paragraph.

z. Page G-1-4 paragraph 7. Add new paragraph 7. "Force Protection Guidance/Combating Terrorism. See CJCS Warning or Planning Order." Re-number remaining paragraphs.

aa. Page G-1-4 Add new para 8.c. "Force Protection/Combating Terrorism. The threat level in Country X is (specify CINC's terrorism threat level). Supporting CINC/Service ensure deploying forces are aware of threat levels set by (supported CINC) throughout (supported CINC's) AOR. Supporting CINCs and/or Services will ensure forces complete (supported CINC's) required predeployment training, to include antiterrorism awareness training. (Supported CINC) will ensure deployed forces receive appropriate level terrorist awareness training upon arrival, and, as required, throughout the length of deployment in AOR."

Re-number remaining paragraphs.

bb. Page G-2-4 paragraph 8. Add new paragraph 8. "Force Protection Guidance/Combating Terrorism. See CJCS Warning or Planning Order." Re-number remaining paragraphs.

cc. Page G-3-4 paragraph 8. Add new paragraph 8. "Force Protection Guidance/Combating Terrorism. See CJCS Warning or Planning Order." Re-number remaining paragraphs.

dd. Page H-3 paragraph 5.c.(4)(e). Add new paragraph 5.c.(4)(e). "If execution is directed without a WARNING, PLANNING, or ALERT ORDER, provide guidance as shown in Annex C, subparagraph 5.c.(4)(d)". Re-letter remaining paragraphs.

ee. Page H-3 paragraph 5.c.(4)(h)5. “Operational constraints, including any special ROE, to include terrorist threat/force protection issues applicable to this specific operation.”

ff. Page H-1-4 paragraph 7. Add new paragraph 7. “Force Protection Guidance/Combating Terrorism. See CJCS WARNING, PLANNING, or ALERT Order.” Re-number remaining paragraphs.

gg. Page H-1-4 paragraph 9.E. Add new paragraph 9.E. “Force Protection/Combating Terrorism. The threat level in Country X is (specify CINC’s terrorism threat level). Supporting CINC/Service ensure deploying forces are aware of threat levels set by (supported CINC) throughout (supported CINC’s) AOR. Supporting CINCs and/or Services will ensure forces complete (supported CINC’s) required predeployment training, to include antiterrorism awareness training. (Supported CINC) will ensure deployed forces receive appropriate level terrorist awareness training upon arrival, and, as required, throughout the length of deployment in AOR.” Re-letter remaining paragraphs.

hh. Page H-2-2 paragraph 5.d.(5). Add new paragraph 5.d.(5). “Force Protection Guidance/Combating Terrorism”. Re-number remaining paragraphs.

ii. Page H-3-3 paragraph 7. Add new paragraph 7. “Force Protection Guidance/Combating Terrorism. As stated in USCINCENT OPORD.” Re-number remaining paragraphs.

gg. Page J-5 paragraph 8.F. Add new paragraph 8.F. “Force Protection/Combating Terrorism”. The threat level in Country X is (Specify threat level) The threat level in Country X is (specify CINC’s terrorism threat level). Supporting CINC/Service ensure deploying forces are aware of threat levels set by (supported CINC) throughout (supported CINC’s) AOR. Supporting CINCs and/or Services will ensure forces complete (supported CINC’s) required predeployment training, to include antiterrorism awareness training. (Supported CINC) will ensure deployed forces receive appropriate level terrorist awareness training upon arrival, and, as required, throughout the length of deployment in AOR.” Re-letter remaining paragraphs.

## ANNEX Q

add: 1. General

- u. DoD 2000.12, 15 Sept 1996, DoD Combating Terrorism Program
- v. DoDI 2000.12, Implementation of AT/FP Standards
- w. DoD 2000.12H, (in coordination), Protection of DoD Personnel and Activities Against Acts of Terrorism and Political Turbulence.

## GLOSSORY

### PART I—ABBREVIATIONS AND ACRONYMS

FP/Cb-T            Force Protection/Combating Terrorism

### PART II—TERMS AND DEFINITIONS

add: force protection. Security program designed to protect military personnel, civilian employees, family members, facilities, and equipment, in all locations and situations, accomplished through planned and integrated application of combating terrorism, physical security, operations security, personnel protective services, and supported by intelligence, counterintelligence, and other security programs.

add: combating terrorism. Actions, including antiterrorism (defensive measures taken to reduce vulnerability to terrorist acts) and counterterrorism (offensive measures taken to prevent, deter, and respond to terrorism), taken to oppose terrorism throughout the entire threat spectrum.

add: terrorist threat conditions. (THREATCONS) A Chairman of the Joint Chiefs of Staff-approved program standardizing the Military Services' identification of and recommended responses to terrorist threats against US personnel and facilities. This program facilitates inter-Service coordination and support for antiterrorism activities. There are four THREATCONS above normal: THREATCON ALPHA, THREATCON BRAVO, THREATCON CHARLIE, and THREATCON DELTA

add: terrorist threat levels. (Threat Level) One word descriptors which summarize the DoD-level intelligence analysis of the threat of terrorism to DoD personnel, facilities, material, and assests on a country-by-

country basis. There are five Threat Levels: Critical, High, Medium, Low, and Negligible. (DoD 0-2000.12-H)